Public Employees Health Program

A DISCRETE COMPONENT UNIT OF THE STATE OF UTAH

FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

For the Years Ended June 30, 2012 and 2011



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INDEPENDENT AUDITORS' REPORT

Utah State Retirement Board Public Employees Health Program:

We have audited the accompanying balance sheets of **Public Employees Health Program** (the "Program") as of June 30, 2012 and 2011, and the related statements of operations and reserve balances and of cash flows for the years then ended. These financial statements are the responsibility of the Program's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. Our audits included consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Program's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, such financial statements present fairly, in all material respects, the financial position of the Program as of June 30, 2012 and 2011, and the results of its operations and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 3, 2012, on our consideration of the Program's internal control over financial reporting and our tests of its compliance with certain provisions of laws and regulations. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audits.

October 3, 2012 Salt Lake City, Utah

Larson & Kosenberger

Management's Discussion and Analysis For the Year Ended June 30, 2012 (Unaudited)

The management of Public Employees Health Program (PEHP) presents the following discussion and analysis of the financial statements for the year ended June 30, 2012. PEHP is authorized and created under Title 49, Chapters 20 and 21, of the Utah Code to organize and administer self insurance risk pools for employee benefits for the state, its educational institutions, and political subdivisions.

PEHP, as a trust organization, does not own any assets, have any liabilities, or earn income. All accounting transactions, including PEHP expenses, are recorded or allocated to the various risk pools. The results of operations do not flow to "Net Assets" as reported by most governmental entities, but to "Contingency Reserves" that are held on behalf of the participating employers. Unlike other business-type activities, a "Statement of Revenues, Expenses, and Net Assets" is not used to report the results of operations. They are reported in the "Statement of Operations and Reserve Balances". This is consistent with the statute that created PEHP, to organize and administer funded self-insurance risk pools. PEHP does not report the various risk pools as separate funds. Therefore, the risk pool reporting is provided as schedules in the supplemental information.

The long-term disability, term life, retiree life, and death benefit lines of business, and the Medicare supplement and reinsurance risk pools are singular risk pools in which all participating employers share the risk. The medical and the dental lines of business are divided into various risk pools of single or multiple employer pools. Including the Medicare supplement and reinsurance risk pools, the medical line of business encompasses 91% of PEHP's benefit expenses. Dental accounted for 4% leaving 5% for all of the other lines business in total.

PEHP is a "public entity risk pool" as defined by GASB Statement #10, encompassing three of the four types of pools identified. Risk is shared in the long-term disability, term life, retiree life, and death benefit lines of business, the Medicare supplement program and in the medical and dental risk pools for the Utah School Board Association and the Local Government Risk Pool. Catastrophic reinsurance is purchased from private insurance companies through the "Reinsurance" risk pool and the term life program. PEHP acts as a third party administrator and provides administrative services only and holds no significant contingency reserves for Jordan School District and Canyons School District.

GASB Statement #10 provides guidelines for recording and reporting of revenues, expenses, liabilities, assets, and specified supplementary information. PEHP records transactions according to these guidelines. Given the short term nature of PEHP's lines of business, the required supplementary information presented is deemed sufficient to meet the principles of GASB Statement #10.

Management's Discussion and Analysis For the Year Ended June 30, 2012 (Unaudited)

FINANCIAL CONDITION

PEHP works with the employers to set medical and dental premium rates that will maintain appropriate reserve levels for each risk pool. The criteria vary depending on the type of risk pool. New risk pools provide an initial deposit or establish reserves over time.

Total contingency reserves decreased by \$2.55 million as follows:

- The medical program contingency reserves decreased by \$1.3 million.
- Contingency reserves increased by \$0.48 million in the dental program.
- The long-term disability program realized a \$1.78 million decrease in contingency reserves.
- The term life and retiree life had contingency reserve decreases of \$0.36 million and \$1.59 million respectively. The death benefit programs had contingency reserve increase of \$2.0 million.

Chapter 20 of Title 49 of the Utah Code requires that employers or agencies, responsible for the insurance risk in a PEHP pool, cure any deficiency in the actuarially recommended and board approved reserves. As of June 30, 2011, there were seven risk pools with contingency reserve deficits, five of which had cash deficits, Salt Lake County, Provo City, Utah County, Nebo School District, and Canyons School District. As of June 30, 2012, there were no risk pools with contingency deficits.

FINANCIAL STATEMENTS

The financial statements for PEHP are prepared on the accrual basis of accounting in accordance with the generally accepted accounting principles in the United States, as promulgated by the Governmental Accounting Standards Board. PEHP is reported as a discrete component unit of the State of Utah. Revenues are recognized when earned and expenses are recognized in the period in which they are incurred. See the footnotes for more information.

Management's Discussion and Analysis For the Year Ended June 30, 2012 (Unaudited)

<u>ASSETS</u>	2010	2011	 2012	012 to 2011 Increase (Decrease)	Percent Increase (Decrease)
Cash, investments & receivables Capital assets	\$ 294,654,443 293,401	\$ 331,770,655 219,898	\$ 352,459,499 156,130	\$ 20,688,844 (63,768)	6.24% -29.00%
Total assets	\$ 294,947,844	\$ 331,990,553	\$ 352,615,629	\$ 20,625,076	6.21%
LIABILITIES AND RESERVES Claims and other Life and long-term disability	\$ 92,987,477 55,598,406	\$ 93,099,258 56,661,016	\$ 102,213,057 70,720,472	\$ 9,113,799 14,059,456	9.79% 24.81%
Total liabilities	 148,585,883	 149,760,274	172,933,529	23,173,255	15.47%
Contingency reserves Total liabilities and reserves	\$ 146,361,961 294,947,844	\$ 182,230,279 331,990,553	\$ 179,682,100 352,615,629	\$ (2,548,179)	-1.40% 6.21%

Financial Analysis

- The total of cash and investments increased by \$22.96 million due to an increase in net investment appreciation an increase in cash from operations. Premiums receivable decreased by \$4.75 million due primarily to the loss of Salt Lake County. Rebates and other receivables increased by \$2.48 million due to an increase in provider and pharmacy receivables.
- Capital assets include computers and office equipment. Asset retirements and the increase in accumulated depreciation exceeded the additions of new assets.
- Changes in claims and other liabilities include an increase of \$12.44 million in claims payable, \$3.34 million in the securities lending liability, \$2.31 million accounts payable offset by decreases net in total of premiums payable, unearned premiums and due to other agencies of \$1.12 million.
- Long-term liabilities are life and long-term disability benefit reserve liabilities. The long-term disability reserves are calculated using a discount rate and an inflation rate that are consistent with the average of the last ten years of actual experience. The discount rate of 3.25% represents the expected long-term average rate of return on investments. The inflation rate of 2.5% is the expected "cost of living" increases to be given to long term disability benefit recipients. A \$3.32 million increase in life insurance benefit reserves and an increase in the long term disability reserves of \$2.89 million.

Management's Discussion and Analysis For the Year Ended June 30, 2012 (Unaudited)

<u>REVENUES</u>	2010	2011		2012	Increase 2012 (Decrease)		Percent Increase (Decrease)
Premiums and fees Investment income	\$ 591,016,289 17,778,553	\$	571,795,861 9,922,047	\$ 553,068,201 12,231,141	\$	(18,727,660) 2,309,094	-3.28% 23.27%
Total revenues	608,794,842		581,717,908	565,299,342		(16,418,566)	-2.82%
<u>EXPENSES</u>							
Insurance benefits Administrative expenses	550,469,905 23,205,127		521,610,439 24,239,151	542,779,797 25,067,724		21,169,358 828,573	4.06% 3.42%
Total benefits and expenses	573,675,032		545,849,590	567,847,521		21,997,931	4.03%
Revenues over (under) benefits and expenses	35,119,810		35,868,318	(2,548,179)		(38,416,497)	-107.10%
Beginning contingency reserves	111,242,151		146,361,961	182,230,279		35,868,318	24.51%
Ending contingency reserves	\$ 146,361,961	\$	182,230,279	\$ 179,682,100	\$	(2,548,179)	-1.40%

- Premium and fee income decreased by \$18.7 million, due mostly to the loss of Salt Lake County and Nebo School District.
- Investment income increased by \$2.31 million. The market value of investments for the year increased by \$1.4 million compared to an increase of \$0.5 million the prior year. The yield of instruments held in the Dodge & Cox (D&C) managed portfolio was 5.55% for fiscal year 2011. Total investment income (investment yield plus or minus adjustments to market value) for the fiscal year ended June 30, 2012 was \$12.2 million for an overall return of 5.67%. The benchmark used to measure the D&C performance is Barclays Capital Intermediate Government/Credit Index. For the fiscal year, this index had a rate of return of 5.42%, where as the return net of fees for the D&C managed portfolio for the year was 5.50%.
- Insurance benefits decreased by \$12.09 million and paid claims decreased by \$11.6 million due primarily to the loss of Salt Lake County and Nebo School District. The provision for claims payable and claims incurred but not reported increased by \$24.8 million. The experience dividends increased by \$10.7 million. Network access fees, cost containment expenses, and other benefit expenses net to a decrease of \$1.9 million.

Management's Discussion and Analysis For the Year Ended June 30, 2012 (Unaudited)

Enrollment – Covered Lives

The table below shows the number of covered lives by line of business and the number of participants for the flexible spending account (FLEX\$TM) administration. Term life coverage for dependents may cover one or more children. Each dependent coverage is counted as one life. The term life totals can also include multiple coverages on the same individuals, including term life, line-of-duty, spouse, dependent, and AD&D (Accidental Death and Dismemberment). Each coverage is included in the count because they each represent a separate potential liability. Grand totals are not given because many of the same individuals are covered in more than one line of business.

			Long-term	Term	Retiree	Death	
Year	Medical	Dental	Disability	Life	Life	Benefit	FLEX\$ [™]
2008	177,577	120,507	35,783	104,437	18,930	94,785	9,599
2009	169,710	122,197	35,411	103,849	15,419	98,552	9,960
2010	169,310	126,513	37,097	103,060	16,433	98,002	10,072
2011	138,917	85,796	36,735	102,334	17,197	97,637	11,381
2012	132,205	84,958	36,339	101,172	19,919	89,165	9,157

SIGNIFICANT EVENTS

COST REDUCTIONS: PEHP brought outside contracts in house to experience cost savings. These include Optimal Health (disease management program), Valley Mental Health (mental health review), Healthy Utah (wellness program), Wee Care (prenatal program), and a portion of the Summit Care Network. PEHP experienced a net annualized savings of \$1.247 million.

CONTINGENCY RESERVES: In fiscal year 2011-12 PEHP formalized and implemented the appropriate contingency reserve balance for each risk pool. Actuarial calculations will be used and contracts modified to provide processes to maintain contingency reserves at the appropriate level from year to year.

MEDICAL POOL EXPERIENCE REFUND: In fiscal year 2011-12, the Local Government Risk Pool REDUCED excess reserves by \$13.8 million. The reserves were reduced through a premium holiday (experience refund).

FEDERAL LEGISLATION: PEHP continues to implement changes required by the Patient Protection and Affordable Care Act. Changes required by this act will take effect up to nine years in the future.

STATE LEGISLATION: H.B. 272 provides a funding mechanism for the autism Medicaid waiver and establishes a pilot program for autism services for certain children of state employees. H.B. 437 requires state employees be enrolled in a high deductible health plan unless the employee chooses a different health benefit plan during each enrollment period. H.J.R 21 directs PEHP to maintain for fiscal year 2012-2013 the same premiums for health benefit plan medical coverage from fiscal year 2011-2012 using excess reserves in the state's risk pool.

Management's Discussion and Analysis For the Year Ended June 30, 2012 (Unaudited)

OTHER POST EMPLOYMENT BENEFIT (OPEB) LIABILITIES: During the 2011-2012 fiscal year, PEHP paid \$196,536 to fund the OPEB liability. PEHP's portion of the total liability as of December 31, 2011 is \$3.4 million with assets equal to \$1.7 million leaving an unfunded liability of \$1.7 million.

LONG TERM DISABILITY MEDICAL INSURANCE BENEFIT LIABILITY: The Long Term Disability (LTD) program provides a medical insurance benefit for LTD benefit recipients who became eligible for LTD benefits after July 1, 1995 and prior to July 1, 2005. The liability for this benefit was previously recognized over twenty years beginning with the year ended June 30, 2004 and ending June 30, 2011. At June 30, 2012, PEHP recorded the full LTD premium waiver liability of \$4.9 million. The total liability will correspondingly be adjusted annually based upon the actuarial valuation.

ENROLLMENT CHANGES: Salt Lake County terminated their medical insurance with PEHP effective March 31, 2012. PEHP continued to pay claims incurred prior to April 1, 2012 during the run-out period. Outstanding disputed receivables with Provo City and Utah County were resolved during the fiscal year.

FIXED ADMINISTRATION AND REINSURANCE COSTS: Beginning January 1, 2012, PEHP changed the method of how administration and reinsurance costs are charged to participating groups. As groups review their contracts, PEHP will change from allocating administration and reinsurance costs from retrospective to prospective. Instead, these costs will be charged on a prospective PMPM (per member per month) fixed basis. This will eliminate the true-up at the end of the fiscal year and will allow groups to budget administration and reinsurance costs at the beginning of their plan year. This change follows industry best practices and will be consistent with other carriers in the market.

BUDGETS

Since the risk pools belong to the participating employers, PEHP does not budget revenues and insurance benefit expenses. Budgets are prepared on administrative expenses. For the years ended June 30, 2012 and June 30, 2011, the administrative expenses were \$817,638 over budget and \$1,638,684 under budget, respectively. PEHP was over budget to due to expensing network access fees and claims review expenses that were previously reported as a claims expense.

CAPITAL ASSETS AND DEBT ADMINISTRATION

PEHP has no major capital asset activity and has issued no long-term debt.

Balance Sheets June 30, 2012 and 2011

<u>ASSETS</u>	2012	2011
Cash and cash equivalents	\$ 19,069,330	\$ 16,367,616
Investments	277,491,017	268,533,145
Receivables:	00.050.000	07.044.470
Premium and service fees Investments	33,059,920 13,082,970	37,811,178 1,782,520
Total receivables	46,142,890	39,593,698
Prepaid expenses and other current assets	 9,756,262	7,276,196
Furniture and equipment, net of accumulated depreciation of \$1,279,424 and \$1,244,812		
for 2012 and 2011, respectively	156,130	219,898
Total assets	\$ 352,615,629	\$ 331,990,553
LIABILITIES AND RESERVES FOR CLAIMS CONTINGENCY		
Liabilities:		
Claims payable	\$ 19,425,995	\$ 18,071,848
Liability for claims incurred but not reported Benefit reserves:	42,731,676	31,645,776
Life insurance	42,032,356	38,713,863
Long-term disability claims reserves	23,790,091	22,903,899
Long-term disability medical premium reserves	4,898,025	2,896,017
Premiums payable	148,883	72,578
Unearned premiums	3,009,744	3,180,147
Accrued expenses	5,871,464	3,561,876
Due to other agencies	2,405,921	3,431,509
Securities lending liability	 28,619,374	 25,282,761
Total liabilities	172,933,529	149,760,274
Reserves for claims contingency	179,682,100	182,230,279
Total liabilities and reserves		
for claims contingency	\$ 352,615,629	\$ 331,990,553

Statements of Operations and Reserve Balances For the Years Ended June 30, 2012 and 2011

	2012	2011				
Revenue:						
Premiums earned and service						
fees, net of refunds	\$ 547,894,037	\$ 564,870,770				
Net investment income	12,231,141	9,922,047				
Federal subsidy	5,088,743	6,811,357				
Miscellaneous income	85,421	113,734				
Total revenue	565,299,342	581,717,908				
Insurance benefits:						
Claims	503,070,526	517,682,009				
Change in unpaid claims and claims incurred						
but not reported	16,644,732	(8,165,543)				
Provision for medical premium reserve	2,002,008	8,592				
Network access fees	675,555	775,659				
Policyholder experience dividends	16,430,209	5,751,930				
Claims review expense	3,956,767	5,557,792				
Total insurance benefits	542,779,797	521,610,439				
Administrative expenses:						
Salaries, wages and benefits	19,004,173	16,447,453				
Other administrative expenses	6,063,551	7,791,698				
Total administrative expenses	25,067,724	24,239,151				
Total benefits and expenses	567,847,521	545,849,590				
Revenue over (under) benefits and expenses	(2,548,179)	35,868,318				
Beginning reserves for claims contingency	182,230,279	146,361,961				
Ending reserves for claims contingency	\$ 179,682,100	\$ 182,230,279				

Statements of Cash Flows For the Years Ended June 30, 2012 and 2011

	201	2	2011
Cash flows from operating activities:			
Cash received from premiums	\$ 555,1	40,570	\$ 571,960,714
Cash paid for benefits	(507,6	26,543)	(524,007,835)
Cash paid to suppliers and employees	(23,6	91,536)	(28,639,877)
Policyholder experience dividends paid	(16,4	30,209)	(5,751,930)
Net cash provided			
by operating activities	7,3	92,282	13,561,072
Cash flows from investing activities:			
Interest received	10,4	84,005	9,417,419
Proceeds from maturities of sales of			
fixed income securities	79,9	28,979	67,703,889
Purchases of fixed income securities	•	94,586)	(98,883,017)
Redemptions (purchases) of money	•		, , ,
market funds - net	9,5	08,505	(3,136,420)
Net cash provided (used)			
by investing activities	(4,6	573,097)	 (24,898,129)
Cash flows from capital and related			
financing activities:			
Proceeds from sale of assets		-	(1,044)
Purchases of equipment		(17,471)	 (5,137)
Net cash used			
by financing activities		(17,471)	(6,181)
Net increase (decrease) in cash and			<u> </u>
cash equivalents	2,7	01,714	(11,343,238)
Cash and cash equivalents at beginning of year	16,3	67,616	27,710,854
Cash and cash equivalents at end of year	\$ 19,0	69,330	\$ 16,367,616

	 2012	2011			
Reconciliation of revenue over benefits and expenses to net cash provided by operating activities:					
Revenue over (under) benefits and expenses	\$ (2,548,179)	\$	35,868,318		
Adjustments to reconcile revenue over benefits and expenses to net cash provided by operating activities:					
Depreciation	63,768		78,639		
Net investment income	(12,231,141)		(9,922,047)		
Gain from the disposal of					
furniture and equipment	-		1,044		
Change in assets and liabilities:					
Premiums and service fees receivable	4,751,258		(3,631,245)		
Prepaid expenses and other current assets	(2,480,066)		2,487,793		
Claims payable	1,354,147		(884,327)		
Liability for claims incurred but not reported	11,085,900		(9,249,713)		
Benefit reserves	6,206,693		1,977,089		
Due to other agencies	(1,025,588)		(927,504)		
Premiums payable	76,305		7,625		
Unearned premiums	(170,403)		1,093,636		
Accrued expenses	 2,309,588		(3,338,236)		
Net cash provided by operating activities	\$ 7,392,282	\$	13,561,072		

Notes to Financial Statements For the Years Ended June 30, 2012 and 2011

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Organization and Nature of Business

Public Employees Health Program (the "Program") is a discrete component unit of the State of Utah created under the State of Utah Retirement Act to provide insurance services to public employees of the State of Utah. The Program also provides insurance services to employees of approximately 300 municipalities, school districts, and other public entities within the State of Utah. Under authority granted by the Retirement Act, the Program is administered by the Utah State Retirement Board (the "Board").

The Program provides insurance services predominately for agencies of the State of Utah. Effective with the year ended June 30, 2003, the State of Utah changed its accounting for the Program from an internal service fund to a discrete component unit of the State of Utah, in accordance with the provisions of Governmental Accounting Standards Board ("GASB") Statement No. 10, Accounting for Financial Reporting for Risk Financing and Related Insurance Issues as defined in that statement.

Insurance products offered by the Program include medical, dental, long-term disability, and life insurance. Public entities participating in the medical and dental programs are grouped into various risk pools for purposes of establishing rates, providing policyholder experience dividends, and retaining risk of loss from such insurance products. Under the Board's current policy, medical risk pools can elect to participate in the Program's internal reinsurance fund. This fund provides specific stop-loss insurance for individual claimants who incur claims in excess of \$75,000 during the fiscal year ended June 30. The fund also provides aggregate stop-loss coverage at various levels. Management believes that it has recorded claims payable and benefit reserves adequate to meet all actuarially determined losses. The Program has reinsurance coverage for a life catastrophic occurrence in excess of \$4,000,000, not to exceed \$80,000,000 per year with a one-time reinstatement with additional premium. The Program has also entered into an excess medical reinsurance agreement which provides for the Program to retain medical losses on the first \$1,000,000 of loss or losses on any one person insured during the term of the reinsurance agreement, after which the reinsurer will pay 100% of the amount which exceeds \$1,000,000. The upper limit of the reinsurer's liability ranges from \$2,000,000 to \$5,000,000 during the lifetime of the person. The limit is dependent on the participating group's lifetime maximum. The retention per person will be reapplied to the Program each calendar year. During the year ended June 30, 2012 and 2011, the Program paid \$808,257 and \$726,596 respectively, in premiums under all reinsurance agreements. The Program also collects and passes through premiums for certain independent insurers.

The accounting policies of the Program conform to accounting principles generally accepted in the United States of America in all material respects. In accordance with GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Fund and Other Governmental Entities That Use Proprietary Fund Accounting, the Program has opted to apply all pronouncements issued by the Financial Accounting Standards Board ("FASB") unless the FASB pronouncements conflict with or contradict GASB pronouncements. The following is a summary of the more significant of such policies.

Notes to Financial Statements
For the Years Ended June 30, 2012 and 2011

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Cash and Cash Equivalents

For purposes of reporting cash flows, cash and cash equivalents reported on the Balance Sheets and the Statements of Cash Flows include a demand account at a commercial financial institution and funds held on deposit with Utah Retirement Systems. The demand account is covered by an overnight repurchase agreement with the financial institution. The Program considers all highly liquid debt instruments with a maturity of less than three months to be cash equivalents.

Use of Estimates in Preparing Financial Statements

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. The estimates which are particularly susceptible to change relate to the actuarial valuation of the claims incurred but not reported and benefit reserves. Actual results could differ from those estimates.

The program invests in various investment securities which, in general, are exposed to various risks, such as interest rate, credit, and overall market volatility. Due to the level of risk associated with certain investment securities, it is reasonably possible that changes in the values of investment securities will occur in the near term and that those changes could materially affect the amounts reported in the balance sheets.

Investments

Investments are comprised of U.S. government securities and money market funds invested in U.S. government securities, agency notes and mortgage-backed securities, and corporate notes and asset backed securities. These investments are carried at fair value determined on quoted market prices. Changes in the fair value of investments are recognized as investment income in the Statements of Operations.

Fair Value Measurement

FASB Accounting Standards Codification (ASC 820) Fair Value Measurements and Disclosures (formerly Financial Accounting Standards Board No 157, Fair Value Measurements) establishes a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The fair value of a financial instrument is the amount that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date (the exit price). Accordingly, when market observable data is not readily available, the Program's own assumptions are set to reflect those that market participants would be presumed to use in pricing the asset or liability at the measurement date. Financial assets and financial liabilities recorded in the balance sheet at fair value are categorized based on the reliability of inputs to the valuation techniques as follows:

Notes to Financial Statements
For the Years Ended June 30, 2012 and 2011

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

Fair Value Measurement (Continued)

Level 1 – Financial assets and financial liabilities whose values are based on unadjusted quoted prices for identical assets or liabilities in active markets that the Program can access. Examples include prices derived from NYSE, NASDAQ, Chicago Board of Trade, and Pink Sheets.

Level 2 – Financial assets and financial liabilities whose values are based on (a) quoted prices for similar assets or liabilities in active markets, (b) quoted prices for identical or similar assets or liabilities in non-active markets, or (c) valuation models whose inputs are observable, directly or indirectly, for substantially the full term of the asset or liability. Examples include Matrix pricing, market corroborated pricing, and inputs such as yield curves and indices.

Level 3 – Financial assets and financial liabilities whose values are based on prices or valuation techniques that require inputs that are both unobservable and significant to the overall fair value measurement. These inputs reflect the Program's estimates of the assumptions that market participants would use in valuing the financial asset and financial liabilities. Examples include Investment Manager Pricing for Price Placements, Private Equities, Hedge Funds, etc.

Furniture and Equipment

Furniture and equipment are defined by the Program as assets with an initial cost of more than \$5,000. Furniture and equipment are stated at cost less accumulated depreciation. Depreciation is provided over the estimated useful lives of the assets using the straight-line method. The estimated useful lives for furniture and equipment range from three to ten years.

Claim Liabilities and Benefit Reserves

The Program establishes claim liabilities and benefit reserves based on actuarial and other estimates of the ultimate cost of claims that have been reported but not settled, and of claims that have been incurred but not reported. Long-term disability benefit reserves are reported using discount rates between 3.25% and 7.75% to calculate the present value of estimated future cash payments as of June 30, 2012 and 2011. Because actual claim costs depend on such complex factors as inflation and changes in insurance benefits, the process used in computing claims liabilities does not necessarily result in an exact amount. Claims liabilities are recomputed periodically by an actuary to produce current estimates that reflect recent settlements, claims frequency, and other economic and social factors. Inflation is implicit in the calculation because reliance is based on historical data that reflects past inflation and other appropriate modifiers. Adjustments to claims liabilities and benefit reserves for changes in estimates are recorded in the statements of operations in the period for which the estimates are made.

Notes to Financial Statements For the Years Ended June 30, 2012 and 2011

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

Premium Revenue and Unearned Premiums

Premium revenue is recorded in the month in which coverage is provided. Premiums received in advance are recorded as unearned premiums.

Federal Income Taxes

The Program is exempt from the payment of Federal income taxes under Section 115 of the Internal Revenue Code.

Allowance for Doubtful Accounts

The Program considers all receivables collectible and writes off any bad debt in the period in which it was determined.

Recently Issued Accounting Standards

In December of 2010, GASB issued GASB No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. This Statement codifies all sources of generally accepted accounting principles for state and local governments so that accounting standards are derived from a single source. This will lead to a more consistent application of accounting standards for governmental entities. This Statement will supersede GASB No. 10 and GASB No. 20. All future guidance in regards to the accounting standards applied by the Association will reference GASB No. 62 instead of GASB No. 20. The requirements of this Statement are effective for financial statement periods beginning after December 15, 2011.

In June of 2011, GASB issued GASB No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position.* The objective of this Statement is to improve financial reporting by standardizing the presentation of deferred outflows of resources and deferred inflows of resources and their effects on a government's net position. It alleviates uncertainty about reporting those financial statement elements by providing guidance where none previously existed. The statement of net position should report all assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position. This Statement will change the presentation of the balance sheet for the Program, primarily related to reserves. The requirements of this Statement are effective for financial statement periods beginning after December 15, 2011.

In March of 2012, GASB issued GASB No. 65, *Items Previously Reported as Assets and Liabilities*. This Statement establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities in conjunction with GASB No 63. The requirements of this Statement are effective for financial statement periods beginning after December 15, 2012 although earlier application is encouraged.

Notes to Financial Statements
For the Years Ended June 30, 2012 and 2011

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

Recently Issued Accounting Standards (Continued)

In March of 2012, GASB issued GASB No. 66, *Technical Corrections – 2012 – an amendment of GASB Statements No. 10 and No. 62.* The objective of this Statement is to improve accounting and financial reporting for a governmental financial reporting entity by resolving conflicting guidance that resulted from the issuance of two pronouncements, Statements No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, and No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. The provisions of this Statement are effective for financial statements for periods beginning after December 15, 2012 but earlier application is encouraged. This does not have a material impact on the Program.

Reclassification

Certain items in the 2011 financial statements have been reclassed to agree with the 2012 presentation.

2. CASH AND INVESTMENTS

Listed below is a summary of the deposit and investment portfolios as of June 30, 2012 and 2011. Investing is governed by the prudent man rule in accordance with statutes of the State of Utah. All investments of the Program are considered to have been made in accordance with these governing statues.

Deposits

Deposits of the Program are carried at cost plus accrued interest. The carrying amount of the deposits, net of outstanding checks, is accounted for in the "Cash and Investments" balance sheet within "Cash and Cash Equivalents" and is \$9,921,089 and \$(3,583,828) as of June 30, 2012 and 2011, respectively. The corresponding bank balance of the deposits was \$2,265,298 and \$1,853,358 as of June 30, 2012 and 2011, respectively. As of June 30, 2012 and 2011, 100% of the Program's deposits were insured by the FDIC, respectively. Cash and cash equivalents consisted of the following as of June 30, 2012 and 2011:

	 2012	 2011
Overnight repurchase agreements	\$ 20,457,134	\$ 19,113,008
Cash on deposit with Zions Bank	(3,446,839)	(3,583,828)
Cash on deposit with Northern Trust	2,382,429	1,059,806
Cash on deposit (owed) with (to) URS	(323,694)	(221,670)
Petty cash	 300	 300
Total	\$ 19,069,330	\$ 16,367,616

Notes to Financial Statements
For the Years Ended June 30, 2012 and 2011

2. CASH AND INVESTMENTS (Continued)

Custodial Credit Risk

The custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. As of June 30, 2012 and 2011, the overnight repurchase agreements of \$20,457,134 and \$19,113,008, respectively are uninsured and are collateralized with securities held by the pledging financial institution's trust department or agent but not in the Program's name. The deposits with Northern Trust as of June 30, 2012 and 2011 of \$2,382,428 and \$1,059,806, respectively, are uninsured and uncollateralized.

The carrying values of deposits and investments are reconciled to the amounts recorded in the balance sheets as of June 30, 2012 and 2011 as follows:

		2011		
Cash and equivalents Investments	\$	19,069,330 277,491,017	\$ 16,367,616 268,533,145	
Total	\$	296,560,347	\$ 284,900,761	

<u>Investments</u>

The schedules below provide information about the credit risk, interest rate risk, and concentration of credit risk associated with the Program's investments as of June 30, 2012 and 2011, respectively.

			Investment Maturities (in Years) (in thousands)										
		Fair	Less Than 1									More	
	Value				1-5		6-10		10-20		Than 20		
Investment type													
as of June 30, 2012:													
U.S. Treasuries	\$	23,852	\$	-	\$	23,852	\$	-	\$	-	\$	-	
U.S. Agencies		16,509		-		2,704		11,402		2,404		-	
Corporate bonds		106,161		1,692		16,985		71,960		13,839		1,684	
Gov't mortgage backed securities		74,052		132		469		2,904		5,053		65,494	
Asset backed securities		3,437		-		562		866		2,009		-	
Short-term investment funds		24,861		24,861		-		-		-		-	
Securities lending cash collateral													
invested in the Northern Trust													
Co. short-term investment pool													
(excludes \$0 value of non-cash													
collateral as of June 30, 2012)		28,619		28,619		-		-		-	_	-	
Total investments	\$	277,492	\$	55,305	\$	44,572	\$	87,132	\$	23,305	\$	67,179	

Notes to Financial Statements For the Years Ended June 30, 2012 and 2011

2. CASH AND INVESTMENTS (Continued)

	Fair Value		Less Than 1		1-5		6-10	10-20	More Than 20		
Investment type											
as of June 30, 2011:											
U.S. Treasuries	\$ 33,908	\$	21,657	\$	12,251	\$	-	\$ -	\$	-	
U.S. Agencies	10,838		-		2,189		5,942	2,707		-	
Corporate bonds	84,012		1,980		22,440		52,451	7,142		-	
Gov't mortgage backed securities	78,236		1,024		1,732		5,069	6,945		63,465	
Asset backed securities	2,465		-		760		1,140	565		-	
Short-term investment funds	33,792		33,792		-		-	-		-	
Securities lending cash collateral invested in the Northern Trust											
Co. short-term investment pool											
(excludes \$0 value of non-cash											
collateral as of June 30, 2011)	 25,283		25,283			_		 			
Total investments	\$ 268,534	\$	83,736	\$	39,372	\$	64,602	\$ 17,359	\$	63,465	

Interest Rate Risk

The Program has not adopted a formal policy relating to interest rate risk.

Notes to Financial Statements For the Years Ended June 30, 2012 and 2011

2. CASH AND INVESTMENTS (Continued)

Credit Risk of Debt Securities

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. It is the Program's policy to limit its investments to the top ratings issued by nationally recognized statistical rating organizations (NRSROs) so the total investment portfolio maintains an "A" (S&P) or equivalent minimum rating. The Program's debt investments as of June 30, 2012 and 2011 were rated by S&P and/or an equivalent NRSRO and the ratings are presented below:

							Qι	ality Ratii	ngs	(000's)				
		Fair												
		Value		AAA		AA		Α		BBB		BB	 В	 NR
Investment type														
as of June 30,2012:														
U.S. Treasuries	\$	23,852	\$	-	\$	23,852	\$	-	\$	-	\$	-	\$ -	\$ -
U.S. Agencies		16,509		-		3,189		12,162		1,159		-	-	-
Corporate bonds		106,161		-		11,806		41,188		43,978		9,189	-	-
Gov't mortgage backed securities		74,052		-		73,477		575		-		-	-	-
Asset backed securities		3,437		2,009		1,428		-		-		-	-	-
Short-term investment funds		24,861		-		-		-		-		-	-	24,861
Securities lending cash collateral														
invested in the Northern Trust														
Co. short-term investment pool		28,619		-		-		-				-	 -	 28,619
	_	277,492	¢	2,009	\$	113,753	\$	53,925	\$	45,136	\$	9,189	\$ -	\$ 53,480
Total investments	\$	211,492	Ţ	_,,,,,	<u> </u>									
Total investments	\$	277,492	Ţ	_,,,,,,	· <u> </u>	,	Qu	ality Ratii	ngs	(ooo's)				
Total investments	\$	Fair	4	·		·	Qu	ıality Ratiı	ngs	. ,			_	
	\$		3	AAA		AA	Qu	ıality Ratiı	ngs	(000's) BBB		вв	 В	NR
Investment type	\$	Fair	ų.	·		·	Qu	•	ngs	. ,		ВВ	В	 NR
Investment type as of June 30,2011:		Fair Value		AAA		·		•		. ,	_	ВВ	В	 NR
Investment type as of June 30,2011: U.S. Treasuries	\$	Fair Value 33,908	\$	AAA 33,908	\$	·	Qu \$	A	ngs	. ,	\$	ВВ	\$ В	\$ NR -
Investment type as of June 30,2011: U.S. Treasuries U.S. Agencies	\$	Fair Value 33,908 10,838		33,908 3,572		AA -		7,266		BBB -	\$	-	\$ B - -	\$ -
Investment type as of June 30,2011: U.S. Treasuries U.S. Agencies Corporate bonds	\$	Fair Value 33,908 10,838 84,012		33,908 3,572		·		A		. ,	\$	- - 1,731	\$ B	\$ - - 9,075
Investment type as of June 30,2011: U.S. Treasuries U.S. Agencies Corporate bonds Gov't mortgage backed securities	\$	Fair Value 33,908 10,838 84,012 78,236		33,908 3,572 - 78,236		AA -		7,266		BBB -	\$	-	\$ B	\$ -
Investment type as of June 30,2011: U.S. Treasuries U.S. Agencies Corporate bonds Gov't mortgage backed securities Asset backed securities	\$	Fair Value 33,908 10,838 84,012 78,236 2,465		33,908 3,572		AA -		7,266		BBB -	\$	-	\$ B	\$ - - 9,075 - -
Investment type as of June 30,2011: U.S. Treasuries U.S. Agencies Corporate bonds Gov't mortgage backed securities Asset backed securities Short-term investment funds	\$	Fair Value 33,908 10,838 84,012 78,236		33,908 3,572 - 78,236		AA -		7,266		BBB -	\$	-	\$ - - - -	\$ - - 9,075
Investment type as of June 30,2011: U.S. Treasuries U.S. Agencies Corporate bonds Gov't mortgage backed securities Asset backed securities Short-term investment funds Securities lending cash collateral	\$	Fair Value 33,908 10,838 84,012 78,236 2,465		33,908 3,572 - 78,236		AA -		7,266		BBB -	\$	-	\$ - - - - -	\$ - - 9,075 - -
Investment type as of June 30,2011: U.S. Treasuries U.S. Agencies Corporate bonds Gov't mortgage backed securities Asset backed securities Short-term investment funds Securities lending cash collateral invested in the Northern Trust	\$	Fair Value 33,908 10,838 84,012 78,236 2,465 33,792		33,908 3,572 - 78,236		AA -		7,266		BBB -	\$	-	\$ - - - -	\$ - 9,075 - - - 33,792
Investment type as of June 30,2011: U.S. Treasuries U.S. Agencies Corporate bonds Gov't mortgage backed securities Asset backed securities Short-term investment funds Securities lending cash collateral	\$	Fair Value 33,908 10,838 84,012 78,236 2,465		33,908 3,572 - 78,236		AA -		7,266		BBB -	\$	-	\$ B	\$ - - 9,075 - -

Notes to Financial Statements For the Years Ended June 30, 2012 and 2011

2. CASH AND INVESTMENTS (Continued)

Fair Value

Fair values of investments measured on a recurring basis at June 30, 2012 and 2011 are as follows:

				ted Prices	•			
				n Active Irkets For	_	ificant her	Sia	nificant
				dentical		ervable	_	servable
				Assets		puts		puts
	Fa	air Value	(1	Level 1)		vel 2)		evel 3)
June 30, 2012:								
U.S. Treasuries	\$	23,852	\$	23,852	\$	-	\$	_
U.S. Agencies	•	16,509	•	16,509	,	-	•	-
Corporate bonds		106,161		106,161		-		-
Gov't mortgage backed securities		74,052		74,052		-		-
Asset backed securities		3,437		3,437		-		-
Short-term investment funds		24,861		24,861		-		-
Securities lending cash collateral								
invested in the Northern Trust								
Co. short-term investment pool (excludes \$0 value of non-cash								
collateral as of June 30, 2012)		28,619		28,619		-		-
Total	\$	277,492	\$	277,492	\$	-	\$	-
	Fa	air Value	lr Ma Id	oted Prices Active Irkets For dentical Assets Level 1)	Ot Obse In	ificant ther ervable puts vel 2)	Unob In	nificant servable iputs evel 3)
luna 30, 2011:	Fa	air Value	lr Ma Id	n Active orkets For dentical	Ot Obse In	ther ervable	Unob In	servable
June 30, 2011: U.S. Treasuries			Ir Ma Id	n Active orkets For dentical Assets Level 1)	Ot Obse In (Le	her ervable puts	Unob Ir (Le	servable puts
U.S. Treasuries	Fa	33,908	lr Ma Id	n Active arkets For dentical Assets Level 1)	Ot Obse In	her ervable puts	Unob In	servable puts
·			Ir Ma Id	n Active orkets For dentical Assets Level 1)	Ot Obse In (Le	her ervable puts	Unob Ir (Le	servable puts
U.S. Treasuries U.S. Agencies		33,908 10,838	Ir Ma Id	n Active lirkets For dentical Assets Level 1) 33,908 10,838	Ot Obse In (Le	her ervable puts	Unob Ir (Le	servable puts
U.S. Treasuries U.S. Agencies Corporate bonds		33,908 10,838 84,012 78,236 2,465	Ir Ma Id	33,908 10,838 84,012 78,236 2,465	Ot Obse In (Le	her ervable puts	Unob Ir (Le	servable puts
U.S. Treasuries U.S. Agencies Corporate bonds Gov't mortgage backed securities Asset backed securities Short-term investment funds		33,908 10,838 84,012 78,236	Ir Ma Id	33,908 10,838 84,012 78,236	Ot Obse In (Le	her ervable puts	Unob Ir (Le	servable puts
U.S. Treasuries U.S. Agencies Corporate bonds Gov't mortgage backed securities Asset backed securities Short-term investment funds Securities lending cash collateral invested in the Northern Trust Co. short-term investment pool (excludes \$0 value of non-cash		33,908 10,838 84,012 78,236 2,465 33,792	Ir Ma Id	33,908 10,838 84,012 78,236 2,465 33,792	Ot Obse In (Le	her ervable puts	Unob Ir (Le	servable puts
U.S. Treasuries U.S. Agencies Corporate bonds Gov't mortgage backed securities Asset backed securities Short-term investment funds Securities lending cash collateral invested in the Northern Trust Co. short-term investment pool		33,908 10,838 84,012 78,236 2,465	Ir Ma Id	33,908 10,838 84,012 78,236 2,465	Ot Obse In (Le	her ervable puts	Unob Ir (Le	servable puts

Notes to Financial Statements
For the Years Ended June 30, 2012 and 2011

2. CASH AND INVESTMENTS (Continued)

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Program limits the amount that can be invested in any one issuer. The following limits apply to an Investment Manager's portfolio:

- U.S Government and Agency Securities no restriction
- AAA/Aaa Securities no more than 5% of an Investment Manager's assets at market with a single issuer
- AA-/Aa3 Securities or higher no more than 4% of an Investment Manager's assets at market with a single issuer
- A-/A3 Securities or higher no more than 3% of an Investment Manager's assets at market with a single issuer
- BBB-/Baa3 Securities or higher no more than 2% of an Investment Manager's assets at market with a single issuer

If a security is downgraded within the investment grade categories listed above, the manager has 30 days to sell enough of the security to comply with the single issuer guideline applicable to the new rating.

No individual holding shall constitute more than 10% of the market value of the issuer with the exception of the U.S. government or its agencies, or collateralized mortgage obligations.

At the time of purchase, all issues shall be rated investment grade by at least two of the nationally recognized rating agencies. If the rating by the agencies is split rated, the lower rating will apply in determining investment grade status.

If a security is downgraded to below investment grade, the Investment Manager shall place the securities in a "basket" of securities downgraded below investment grade. The downgraded securities shall remain in the "basket" until the Investment Manager decides to sell them or until the securities are upgraded to investment grade. At no time shall downgraded securities placed in the basket exceed 5% of total portfolio value unless the basket is full when a security is downgraded. If the basket is full when a security is downgraded, the Investment Manager has 30 days to sell securities from the basket in order to bring it back to the 5% threshold. At no time should more than 1% of an Investment Manager's assets at market be with a single below investment grade issuer.

All investments are within Program limits.

Notes to Financial Statements
For the Years Ended June 30, 2012 and 2011

2. CASH AND INVESTMENTS (Continued)

Securities Lending

The Program participates in a securities lending program as authorized by Board policy, whereby securities are transferred to an independent broker or dealer in exchange for collateral in the form of cash, government securities, and irrevocable bank letters of credit equal to 102% of the market value of the domestic securities on loan with a simultaneous agreement to return the collateral for the same securities in the future.

The Program's custodial agent is the agent for its securities lending program. Securities under loan are maintained in the Program's financial records and are classified in the preceding summary of investments. A corresponding liability is recorded for the market value of the collateral received. Under provision of GASB statement No. 28, collateral which cannot be pledged or sold is not recorded as investments nor is the related liability recorded in the financial statements. At June, 2012 and 2011 the Program did not have non-cash collateral.

As of June 30, 2012 and 2011, the Program had no credit risk exposure to borrowers because the collateral exceeded the amount borrowed. The securities on loan as of June 30, 2012 and 2011 were \$28,235,387 and \$24,767,068 respectively, and the cash and non-cash collateral received for those securities on loan was \$28,619,374 and \$25,282,761, respectively. Under the terms of the lending agreement, the Program is indemnified against loss should the lending agent be unable to recover borrowed securities and distributions due to borrower insolvency or failure of the lending agent to properly evaluate the creditworthiness of the borrower. In addition, the Program is indemnified against loss should the lending agent fail to demand adequate and appropriate collateral on a timely basis.

All securities loaned can be terminated on demand by either the Program or the borrower. Cash collateral is invested in the lending agent's short-term investment pool. The short-term investment pool guidelines specify that a minimum of 20% of the invested cash collateral to be available each business day and the dollar weighted average maturity of holding should not exceed 60 days. The relationship between the maturities of the short-term investment pool and the Program's loans is affected by the maturities of the securities loans made by other entities that use the agent's pool, which the Program cannot determine. Since the securities lending collateral is in a pool maintained by the custodial bank, it was not necessary to report the total income and expenses of the security lending.

3. CLAIMS PAYABLE AND BENEFIT RESERVES

Claims payable represent claims which have been reported to the Program as of the valuation date. A liability for the estimate of claims incurred but not reported to the Program as of the valuation date has also been recorded.

Notes to Financial Statements For the Years Ended June 30, 2012 and 2011

3. CLAIMS PAYABLE AND BENEFIT RESERVES (Continued)

The following schedule reflects changes in the total claims payable and benefit reserves for the years ended June 30, 2012 and 2011:

	 2012	 2011
Total claims liabilities at beginning of year Claims incurred (including change in benefit reserve) Claims paid	\$ 114,231,403 526,273,283 (507,626,543)	\$ 122,388,354 515,850,884 (524,007,835)
Total claim liabilities at end of year	\$ 132,878,143	\$ 114,231,403

4. POLICYHOLDER EXPERIENCE DIVIDENDS

During the year ended June 30, 2012 and 2011 the Board authorized experience dividends to participating agencies and members of \$16,430,209 and \$5,751,930 from reserves for claims contingency accumulated by the Program through the end of the prior fiscal year. For medical and dental plans, the board relies on actuarially determined ranges to determine the amount of claims contingency reserves available for experience dividends. For life and long-term disability plans, the Board considers claims contingency reserves of more than twelve months premiums to be available for experience dividends. Such dividends are granted at the discretion of the Board and are made in accordance with Title 49 of the Utah Code.

5. <u>RETIREMENT PLANS</u>

Defined Benefit Plan

Plan Description – The Program participates in the State and School Noncontributory Retirement System, and effective July 1, 2011, the State and School Contributory System. Senate Bill 63 created the Tier 2 Public Employees Contributory Retirement System for all new hires beginning employment in the retirement systems on or after July 1, 2011. These are cost-sharing multiple-employer defined benefit pension plans (the Plans) administered by Utah Retirement Systems (the Systems). The Systems are also governed by the Board. The Systems provide refunds, retirement benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries in accordance with retirement statutes.

The Systems are established and governed by the respective sections of Chapter 49 of the Utah Code Annotated 1953 as amended. The Utah State Retirement Office Act in Chapter 49 provides for the administration of the Systems and Plans under the direction of the Utah State Retirement Board whose members are appointed by the Governor. The Systems issue a publicly available financial report that includes financial statements and required supplementary information for the State and School Contributory Retirement System and the State and School Noncontributory Retirement System. A copy of the report may be obtained by writing to the Utah Retirement Systems, 540 East 200 South, Salt Lake City, UT 84102 or by calling 1-800-365-8772.

Notes to Financial Statements
For the Years Ended June 30, 2012 and 2011

5. RETIREMENT PLANS (Continued)

Funding Policy – In the State and School Noncontributory Retirement System, the Program was required to contribute **16.86%** and 16.32% of their annual covered salary for the years ended June 30, 2012 and 2011, respectively. In the Tier 2 Public Employee Contributory Retirement System, the Program was required to contribute **12.74%** and 0% of their annual covered salary for the years ended June 30, 2012 and 2011, respectively. The contribution rates are actuarially determined. The contribution requirements of the Systems are authorized by statute and specified by the Board.

The Program's contributions to the Noncontributory Retirement System for the years ended June 30, 2012 and 2011 and were **\$1,761,316** and \$1,674,950, respectively. The Program's contributions to the Tier 2 Public Employee Contributory Retirement System for the years ended June 30, 2012 and 2011 and were **\$35,033** and \$0, respectively The contributions were equal to the required contributions for each year.

Defined Contribution Plans

Most of the Program's employees are also eligible to participate in a 401(k) defined contribution plan and a 457(b) deferred compensation plan. Both plans are administered by the Board. Employees may generally contribute as much as 100% of their before tax pay on an annual basis, subject to Federal limits. The Program is required to contribute 1.5% of all eligible employees' gross earnings to the 401(k) plan. The Program is also required to contribute an additional dollar-for-dollar match of employee's contributions up to 2% of their eligible gross earnings. The Program's contributions to the defined contribution plans totaled \$367,375 and \$358,428 for the years ended June 30, 2012 and 2011, respectively.

6. RELATED PARTY TRANSACTIONS

In addition to the retirement benefits provided by the Systems, as described in Note 5, the Program also makes payments to the Systems for certain rent and administrative expenses. Such expenses totaled **\$2,843,520** and \$3,651,161 during the years ended June 30, 2012 and 2011, respectively.

At June 30, 2012 and 2011, the amount receivable from the Systems, net of the cash held by the Systems for the Program in the amount of **\$(323,694)** and **\$(221,671)**, is **\$158,166** and \$286,272, respectively.

7. COMMITMENTS AND CONTINGENCIES

The Program has been or may be named as a defendant in certain lawsuits. While the Program cannot predict the results of such actions, management believes that the liability, if any, resulting from such claims will not have a material effect on the Program's operations of financial position. Losses from the actual settlement of such unknown claims are taken into consideration in the computation of the estimated claims liabilities.

Notes to Financial Statements For the Years Ended June 30, 2012 and 2011

8. CAPITAL ASSETS

The capital assets of the Program are:

				201	2			
				Equipr	nent			
	E	Beginning Balance	1	Additions	D	eletions	End	ing Balance
Furniture and equipment Computer equipment Vehicles	\$	1,245,114 46,013 173,583	\$	17,471 - -	\$	46,628 - -	\$	1,215,957 46,013 173,583
Total	\$	1,464,710	\$	17,471	\$	46,628	\$	1,435,553
				Accumulated [Depre	ciation		
	E	Beginning Balance		Additions	D	eletions	End	ing Balance
Furniture and equipment	\$	1,067,253	\$	49,372	\$	46,628	\$	1,069,997
Computer equipment	,	32,976	•	9,202	•	-	•	42,178
Vehicles		144,583		22,666		-		167,249
Total	\$	1,244,812	\$	81,240	\$	46,628	\$	1,279,424
				201				
				Equipr	nent			
	-	Beginning		A 1 1242	_	.1.4		D . I
Furniture and equipment	\$	Balance 1,331,819	\$	Additions 40,490	\$	eletions	£na \$	ing Balance
Furniture and equipment Computer equipment	Φ	143,133	Φ	40,490	Φ	127,195 97,120	Φ	1,245,114 46,013
Vehicles		172,526		- 65,548		64,491		173,583
Total	\$	1,647,478	\$	106,038	\$	288,806	\$	1,464,710
				Accumulated I	Depre	ciation		
	E	Beginning						
		Balance		Additions	D	eletions	End	ing Balance
Furniture and equipment	\$	1,104,580	\$	84,460	\$	121,787	\$	1,067,253
Computer equipment		119,426		9,987		96,437		32,976
Vehicles		130,071		37,276		22,764		144,583
Total	\$	1,354,077	\$	131,723	\$	240,988	\$	1,244,812

Depreciation expense for the years ended June 30, 2012 and 2011 amounted to \$63,768 and \$78,639, respectively.

Notes to Financial Statements For the Years Ended June 30, 2012 and 2011

9. COMPENSATED ABSENCES

The compensated absences liability represents the amount of unused leave to be paid to employees upon termination.

Program employees are granted leave in varying amounts, based on length of service. Some earned benefits may be forfeited if not taken within varying time periods.

Consistent with GASB Statement No 16, Accounting for Compensated Absences, the liability has been calculated using the vesting/termination method and an accrual for that liability is included in the accompanying financial statements. The compensated absences liability is calculated based on the pay rates in effect at year end.

The compensated absences liability as of June 30, 2012 and 2011 was \$1,597,333 and \$1,424,961, respectively.

10. <u>NET INVESTMENT INCOME</u>

Net investment income consisted of the following items for the years ended June 30, 2012 and 2011:

	 2012	 2011
Interest income Realized gains (losses), net Unrealized gains (losses), net	\$ 10,798,956 (820,496) 2,252,681	\$ 9,769,650 (351,040) 503,437
Net investment income	\$ 12,231,141	\$ 9,922,047

11. REVIEW OF SUBSEQUENT EVENTS

Management has evaluated subsequent events through October 3, 2012, which is the date the financial statements were available to be issued. No events have occurred subsequent to June 30, 2012 requiring recording or disclosure in these financial statements.